Water Financing: Considerations for Climate Resilience Projects

February 17, 2021

Caitrin Chappelle

Research Fellow and Associate Director, PPIC Water Policy Center

California Water Commission meeting

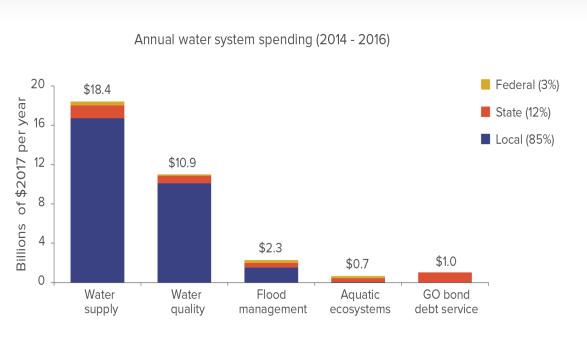


Sustainable funding sources are crucial for adapting to climate change and promoting water equity

- Changing climate: warming, more volatile precipitation, more intense droughts and floods
- Increasing water scarcity: especially in overdrafted basins
- Growing water equity concerns: safe and affordable drinking water, flood protection



Water users will continue to be the main funders



Source: Hanak et al. <u>California's Water: Paying for Water</u> (PPIC 2018)



Three constitutional reforms impact how locals pay for water services

1978	1996	2010
Prop 13	Prop 218	Prop 26
 Property taxes reduced 	 General taxes no longer available to special districts 	Stricter requirements on local non-property related fees and state
 Local special taxes require 2/3 voter 	 Local property-related fees/assessments: 	regulatory fees (more likely to be taxes)
 State taxes require 2/3 legislative approval* 	 Property-owner protest hearings 	Stricter cost-of-service requirements for wholesale agency fees
	Strict cost-of-service requirements	
* Ballot measures can still pass with simple majority (50%) of state voters	3. Floods and stormwater*: new charges require 50% vote by property owners or 2/3 popular vote	
	*2017 legislation may increase flexibility	



The changes have increased accountability, but with unintended consequences

- Cost-recovery requirement may inhibit local programs and rate structures
- Stricter voter requirements impede delivery of some essential water services
- Successful examples exist and could be modeled
 - It takes time to communicate costs and needs to ratepayers
 - Integrate to boost performance and funding options



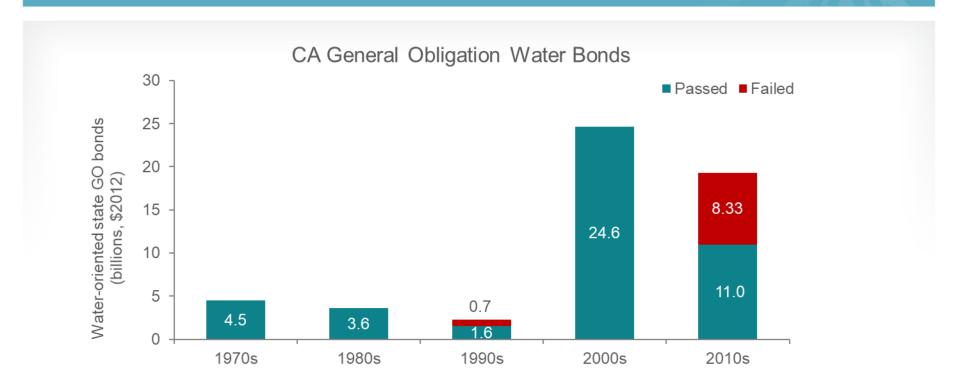
Keeping water affordable for low-income households will be a challenge

- Water bills have been rising to keep pace with investments
- Agencies are extremely limited in their ability to provide basic service at reduced costs (lifeline rates)





State has used water bonds to help fill gaps—but bonds rarely spend more than \$1B annually





Other local, regional, statewide sources possible to boost funding for fiscal orphans

- New statewide fees and taxes are hard politically
 - Lessons from the SAFER fund
- Regional fees already exist and can serve as models
- Important to align incentives, avoid leaning on regressive taxes (e.g., sales tax)







Notes on the use of these slides

These slides were created to accompany a presentation. They do not include full documentation of sources, data samples, methods, and interpretations. To avoid misinterpretations, please contact:

Caitrin Chappelle (chappelle@ppic.org)

Thank you for your interest in this work.

